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# Championing processes and the emergence of industrial symbiosis

Liudmila Kokoulina<sup>a</sup> , Liubov Ermolaeva<sup>b</sup> , Samuli Patala<sup>c</sup>  and Paavo Ritala<sup>d</sup> 

## ABSTRACT

Industrial symbiosis is an important concept for regional development in which industrial organizations seek to use one another's outputs and inputs, reduce waste and achieve economic benefits. Though the technical details of this phenomenon are well known, the roles of key individuals and, particularly, their championing processes remain unclear. This paper includes a pre-study of a national industrial symbiosis system, followed by an in-depth case study of a regional industrial symbiosis related to heat reuse. The findings reveal novel implications about how champions facilitate collaboration among regional organizations and other stakeholders, leading to the emergence of industrial symbiosis.

## KEYWORDS

industrial symbiosis; case study; championing; champion; regional development; energy

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## INTRODUCTION


Organizations are under increasing pressure to create more sustainable practices and operations in their local regional contexts. In this regard, industrial symbiosis (IS) has emerged as an important concept for regional development (e.g., Deutz & Gibbs, 2008; Gibbs, Deutz, & Proctor, 2005), in which organizations exchange material and resource flows in such a way as to minimize waste and create mutual benefits for all actors. IS is a key approach to building a circular economy, with the potential to unlock up to US\$4.5 trillion in gross domestic product (GDP) growth globally by 2030 (Lacy & Rutqvist, 2016). The concept is defined as 'engaging traditionally separate industries in a collective approach to competitive advantage involving physical exchange of materials, energy, water and by-products' (Chertow, 2000, p. 330). Therefore, IS is fundamentally tied to regional development, since it is inherently related to the social, technical and political arenas.

Previous research on IS has focused primarily on the technical aspects of material flows, waste management and resource efficiency (Chertow, 2000). Other streams


have begun focusing on management processes on organizational and network levels (for a review, see Walls & Paquin, 2015). However, little understanding remains of individual-level processes and the role of individuals in regional IS initiatives. Such processes are vital, since the reuse of excess materials in IS, while potentially profitable, often falls outside a firm's core business strategies. Thus, visionary and far-sighted individuals are needed to push forward new types of regional interaction, including complex relational efforts in which individual-level agency plays a key role (as suggested in the inter-organizational and championing literature; e.g., Klerck & Aarts, 2013).

To address the above-mentioned research gap, this paper analyzes the roles of champions and championing in the emergence of IS. Champions are individuals who stand out in their organizations through their innovativeness, willingness to take risks and transformational leadership styles (Howell & Higgins, 1990). Such individuals typically possess technical competence, knowledge about the company, knowledge about the market and political astuteness (Chakrabarti, 1974). Champions play an important role in explaining how IS relationships and systems emerge. We also focus on championing processes, and


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the different types of individual-level agency of champions within the organizational context.

The paper is structured as follows. The empirical part comprises a pre-study of a national IS network, followed by an in-depth case study of a regional IS system focused on the use of excess heat from a data centre's (DC) energy-production process. The findings indicate that the process of championing is strongly linked to roles and activities that change over time. Championing processes are also contextual, as they require a strong organizational and institutional fit to be successful. The results contribute to the IS and the regional development literature by highlighting the individual level of analysis and illustrating the diversity of championing roles and processes.

## THEORETICAL BACKGROUND

### IS and the regional context

IS focuses on the cooperative management of resource flows through firms' networks. It involves the broader field of industrial ecology, which examines the sustainability of material and energy flows through industrial systems. IS seeks to facilitate the physical exchange of materials, energy, water and by-products (Chertow, 2000), as well as the exchange of non-material resources, such as knowledge and expertise (Lombardi & Laybourn, 2012). Companies can also share utilities, such as energy, water and wastewater treatments, and services, such as transportation, landscaping and waste collection (Ashton, 2008). The main drivers of IS are the economic and environmental benefits realized by the mutual exchange of complementary resources (e.g., Behera, Kim, Lee, Suh, & Park, 2012; Tudor, Adam, & Bates, 2007), as well as the tightening of waste management regulations (Doménech & Davies, 2011). In a wider sense, IS aims to support sustainable strategies in industrial development and the implementation of modern technologies, eco-innovations and cultural change in organizations (Behera et al., 2012; Lombardi & Laybourn, 2012; Mirata & Emtairah, 2005).

Geographical proximity is considered central to IS because it facilitates material exchanges, transportation, trust and collaboration (Lombardi & Laybourn, 2012; Taddeo, Simboli, & Morgante, 2012), as well as the sharing of information and norms within social networks (Ashton & Bain, 2012). This geographical focus is reflected in the other commonly used term for IS networks: eco-industrial parks (Hewes & Lyons, 2008; Tudor et al., 2007). Repeated interactions and geographical proximity often lead to the creation of shared norms that influence actors' behaviours and patterns of relationships (Ashton & Bain, 2012). There are many examples of successful IS networks globally (Walls & Paquin, 2015). Many countries, including, for example, European countries and China, have also implemented national-level programmes to promote IS (Gibbs & Lintz, 2016; Liu, Ma, & Zhang, 2012; Paquin & Howard-Grenville, 2012).

### Institutional, network, organizational and individual levels of analysis

Institutional perspectives to IS have examined the impacts of regulations, norms and cultural-cognitive aspects on the emergence and development of IS networks. For instance, supportive regulations (Doménech & Davies, 2011; Gibbs & O'Neil, 2017) and informal norms (Ashton & Bain, 2012) have been found to be especially important for the emergence of IS networks and their institutional capacity (Boons & Spekkink, 2012). Institutionalization in later-stage IS networks is often characterized by the existence of a formal organization in charge of facilitating the network's activities (Chertow & Ehrenfeld, 2012).

Network-level analyses focus on relationships among industrial firms from different industries, as well as governmental and societal organizations involved as knowledge providers or coordinators (Paquin & Howard-Grenville, 2013). The geographical proximity of the involved actors leads to embeddedness, such that IS relations are often tied to existing informal relations among actors (Doménech & Davies, 2011) and a 'close mental distance' (Ashton & Bain, 2012). IS networks develop over time through three primary mechanisms: self-organization; facilitation by organizations or individuals; and central planning (e.g., Boons, Chertow, Park, Spekkink, & Shi, 2017; Chertow & Ehrenfeld, 2012; Paquin & Howard-Grenville, 2012). While many studies on IS development have focused on the self-organization versus central planning dichotomy (Baas, 2011), more recent work has emphasized facilitated networks in which a coordinator's main task is to find potential partners among participating companies (Paquin & Howard-Grenville, 2012, 2013). For example, the UK's National Industrial Symbiosis Programme (NISP) facilitates the formation of IS relationships by sharing information and analyzing potential exchanges among participating companies (Doménech & Davies, 2011).

The organizational and individual levels have been studied much less than the institutional and network levels. Organizational-level studies have typically examined IS activities by assessing the benefits or barriers for individual firms for engaging in IS (Chertow & Miyata, 2011), or on how to achieve IS in single facilities (Mulrow, Derrible, Ashton, & Chopra, 2017). However, there is a considerable lack of research on, for example, how firms decide to engage in IS (Walls & Paquin, 2015). Individual-level studies have thus far been scarce. Current research has identified the importance of champions for the development of IS networks (Hewes & Lyons, 2008). However, as championing is often a complex process involving multiple championing roles and interactions (Klerkx & Aarts, 2013), this topic remains rather under-explored. The next subsection will focus on championing in IS in more detail.

### Championing processes in IS

The term 'champion' was originally introduced by Schon (1963) and later further developed by Witte (1973).

Since that time, there has been a considerable interest in the role of individuals in promoting innovation (Fichter, 2009; Rothwell, 1992). In general, champions are defined to be individuals who actively promote new innovations in their organizations, take risks in the innovation process, possess in-depth knowledge regarding the innovation and exhibit a transformative leadership style (Chakrabarti, 1974; Howell & Higgins, 1990). The activities and processes in which champions engage to promote innovations are commonly called ‘championing’. From an organizational perspective, IS can be perceived as either a business model innovation (Foss & Saebi, 2017) or an architectural innovation (Henderson & Clark, 1990); therefore, the championing literature can provide a useful foundation to study the role of key individuals in IS emergence.

The literature has identified various champion roles, distinguishing among power, expert, process and network champions (Klerkx & Aarts, 2013):

- *Power champion* contributes to the process through hierarchical power.
- *Expert champion* provides expert knowledge to promote the innovation (Fichter, 2009; Witte, 1973).
- *Process champion* possesses ‘organizational knowledge’ that helps to arbitrate between the technical and economic worlds (Hauschildt & Gemunden, 1999).
- *Relationship or network champions* encourage the innovation process through internal and external business relationships.

While the actions of individuals have received little attention in the research on IS, some scholars have examined championing in the IS context (Hewes & Lyons, 2008; Isenmann, 2002). For instance, Hewes and Lyons (2008) found champions to be key individuals who have a significant influence on IS development. They noted that champions can bring together various actors and motivate them to become personally involved in IS projects by building trust with people and inspiring them through personal values. They also identified that it is important for champions to be embedded in the local community in which the IS project is taking place.

Thus far, the knowledge on IS championing has emphasized the network championing role, since IS

networks typically require cross-industry relations. However, there is a need to build a more comprehensive view of the potentially complex championing processes and the multiple champion roles present in IS (Walls & Paquin, 2015). First, IS projects commonly require specialized technical expertise (e.g., for waste reprocessing), suggesting a need for expert champions. IS also often receives and is embedded in governmental and political support (Salmi & Toppinen, 2007), suggesting a need for process (administrative) champions. Moreover, self-organized IS networks typically develop through different stages (Chertow & Ehrenfeld, 2012), and it is highly likely that, during this development process, championing processes are dynamic.

## METHODOLOGY

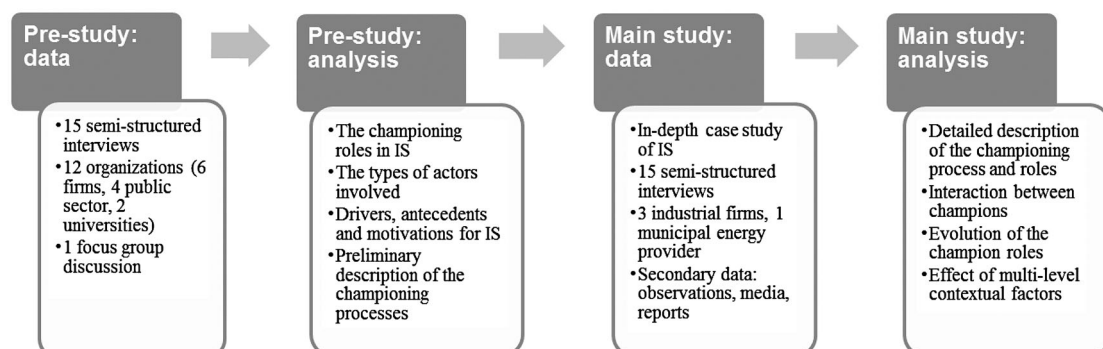
### Research design and data collection

The research design included a pre-study of 12 organizations and then a single case study of IS emergence. The role of the pre-study was to create an initial understanding of the phenomenon, which was used in the more focused enquiry conducted in the main study.

A single-case study methodology is particularly suitable for studying inadequately understood phenomena (e.g., Yin, 2014), such as championing in IS. According to Lervik (2011), focusing efforts on one research site allows the implementation of complex multilevel research designs. The main units of analysis are organizations and relationships, which are difficult to access and structurally complex. Thus, we see the single case study research as an appropriate research method for studying the formation of IS relationships. Figure 1 summarizes the research design.

The primary data include altogether 30 semi-structured and in-depth interviews. The secondary data include on-site observations, reports and media news. As a result of the data analysis, we provide a detailed description of the championing process and roles, interactions among champions, the evolution of the champion roles and the effects of multilevel contextual factors.

Pre-study data were collected during 2014 from Finland’s emerging national IS network. The interviews focused on key personnel from organizations involved in



**Figure 1.** Research process.  
Note: IS, industrial symbiosis.

designing and developing a national programme to facilitate IS in Finland. Altogether, 15 semi-structured interviews were conducted in 12 different organizations. The organizations included four public sector organizations involved in developing the programme, six firms that had IS initiatives before the programme and acted as anchor tenants in local networks, and two universities/research centres involved as expert partners.

Main study data were collected between 2015 and 2016 through 15 in-depth and semi-structured interviews, conducted by two researchers. Interviews were chosen as the data-collection method because interviews are particularly well suited to studies requiring an understanding of deeply rooted phenomena or experiences (Eriksson & Kovalainen, 2008). In-depth interviews were used to gain an overall understanding of the case context and the phenomenon, and semi-structured interviews to focus attention on the important topics related to the phenomenon. The interviewees talked very openly about their experiences and opinions related to the studied phenomenon. Six interviews were conducted by phone and video conference; the rest were conducted in person. The informants came from four key companies within the IS (heat seller, buyer, technology provider and architectural agency) and included main decision-makers influencing the project during various phases of the case. For details of the empirical data for both studies, see Appendix A in the supplemental data online.

### Case description

The *pre-study* focused on an emerging IS programme in Finland that seeks to facilitate valuable waste and by-product exchanges among industrial firms, the Finnish Industrial Symbiosis System (FISS). One barrier to IS is that it often requires cross-industry collaboration, and firms are often focused on their own supply chains and industries. The FISS aims to address this barrier through several key activities: holding cross-industry workshops to identify new IS opportunities; maintaining a resource information database; raising IS awareness through seminars and case stories; and forming a network of technical experts to facilitate IS projects. The network is coordinated at the national level by a governmentally owned organization specializing in energy and environmental services. The FISS also includes designated regional-level coordinators, including both public and private sector organizations, which are in charge of organizing the network activities within a specific region.

The *main study* built on the results of the pre-study and the theoretical background. It focused on a single case study of a data centre (DC) for excess heat reuse in regional energy production. It included four organizational actors (see Appendix A in the supplemental data online for detailed case company descriptions) through which the roles of individual champions and related processes that facilitate the emergence of regional IS were examined. The focus was on the hub company and the key individuals, and it sought to demonstrate the relevant processes, roles and relationships.

The case began in 2012. Between 2012 and 2015, the Russian information technology (IT) company Yandex set up a DC in Mäntsälä, a small city located about 60 km north of Helsinki, Finland. This DC supported a partnership between the technology provider and a local energy supplier to reuse waste heat from the DC by selling it to the local energy company to warm local homes. Yandex DCs generate heat, which is collected and directed along the district heating network to Mäntsälä households. The initial collected waste heat could power approximately 1000 households. The project represented the first in the world at this scale. The collected waste heat reduces the CO<sub>2</sub> emissions of the district's heating by up to 40%. This is a significant achievement, since it meets the European Union objective of reducing emissions by 2030. Heat recycling is good for the environment and, in the long term, will also improve the competitiveness of district heating. Currently, up to 50% of the district's natural gas use can be replaced by recycled heat. Furthermore, in the case of the DC, waste heat recovery can be increased in future, with the eventual goal of completely replacing natural gas.

### Data analysis

Inductive analysis uses emergent coding from interview data, and deductive analysis uses coding guided by a literature review. The goal of both types of coding is to find the themes relevant to the study. For these purposes, the present research adopted the coding approach proposed by Glaser and Strauss (1999), borrowed from grounded theory. The general coding scheme consists of four categories: (1) the phenomenon under study; (2) the conditions related to that phenomenon (e.g., context conditions, intervening structural or causal conditions); (3) the actions and interactional strategies directed at managing or handling the phenomenon; and (4) the consequences of the actions/interactions related to the phenomenon. This general coding scheme was adopted for the overall study. For the pre-study, we focused on the roles and inter-organizational relations of the organizations in the network. For the main study, we focused on the external factors, motivation, roles, critical events in the process as well as on personal relationships.

## RESEARCH FINDINGS

### Championing roles and organizational types

In the *pre-study*, we focused on exploring the different championing roles within the IS context. The FISS network involved cross-sectoral collaboration spanning public, private and academic sectors. Four main organizational types involved in championing IS included public sector organizations, businesses, local authorities and research organizations. These were all involved in actively facilitating IS, but for different reasons, such as new business opportunities, environmental sustainability, local industrial development and job creation.

The primary goal of *public sector organizations* is to support societal development by improving the sustainability of industrial firms. In Finland, two public sector

organizations primarily had responsibility for forming a national model for IS development. *Business actors* typically had core businesses related to IS. Such firms included, for example, technical consulting organizations, suppliers of technologies for the reprocessing of materials and active users of by-products. *Local authorities* sought to support regional development and develop industrial clusters through the novel approach of IS. They mobilized knowledge resources, facilitated networking among firms, helped firms find financial resources, and facilitated the permitting process for IS opportunities. Lastly, *research organizations* played an important role as expert partners in developing IS networks. Their primary goal is generating and disseminating new knowledge regarding IS.

The pre-study also identified four main championing roles:

- The first focused on *influence and power championing*. These champions use power derived from a position of authority or personal influence to steer the network's actions. The actors in this role were commonly local authorities or business representatives. For local authorities, their position allowed them to develop IS activities through their legitimate role in regional development. For businesses, high levels of personal influence allowed these champions to find partners for IS activities, and their power within their own organizations allowed them to prioritize internal business activities. The public sector organizations also had power and authority as programme coordinators.
- *Networking and collaboration champions* focused on addressing one of the key barriers to IS: crossing industrial boundaries. The public sector organizations played a key role in this championing process. They held collaborative workshops for industrial firms in different regions in Finland with the aim of facilitating cross-industrial relations by having firms list their available unused resources. Local authorities held similar networking sessions for local firms, but these were typically more informal in nature, as many involved individuals who already knew each other due to geographical proximity. Some of the firms also played a minor role as network champions.
- *Technology and expertise champions* had access to the technological resources, knowledge and know-how required to realize identified IS opportunities. The two key organizational types in this role were research organizations and businesses. Research organizations were typically involved in research and development projects and had access to knowledge (e.g., technological, legal, managerial) and data (e.g., material flow analyses and material databases) capable of helping to realize IS opportunities. Businesses filled this role as technology suppliers who provided the technology necessary to reprocess materials. They also acted as middlemen by purchasing waste/by-products from one firm and selling them to other firms.
- Lastly, *institutional champions* primarily facilitated the regulatory, legal and permitting aspects of IS. This role was primarily played by local authorities who

facilitated and helped with permitting processes. National regulations related to waste reprocessing were often mentioned as possible barriers to IS, but no institutional champions on the national level were evident. However, the public sector organizations mentioned that they collect data on regulatory barriers to IS in an attempt to influence political decision-makers, suggesting that these organizations do play a minor role as institutional champions.

The FISS network covered a large geographical area and included multiple regional subprojects, allowing one to obtain a wider view of championing IS. The pre-study provided a preliminary understanding of the types of organizations and their roles in championing IS. In order to explore the dynamics of the championing process and the role of individuals in more detail, we undertook an in-depth case study of a single IS project (i.e., the main study), the results of which are discussed below.

### Main stages of the emergence of IS

Figure 2 demonstrates the three main stages of the Yandex DC heat-reuse project: idea genesis, mobilization and focused legitimization, and broad legitimization. These stages involved different champion roles, with individual-level (i.e., champion related) as well as contextual factors (e.g., organizational environment and culture, macro-environment). Three organizations were involved in the IS project: Yandex, the owner of the DC; Mäntsälän Sähkö Oy (MSO), the local energy provider; and Calefa, a technology company. In addition, some other actors, such as local authorities and associations, played minor roles in different stages of the project.

The *idea genesis stage* involved setting up the foundation. The idea of heat reuse had already been raised during an initial meeting between Yandex management and Mantsälä authorities. It was a minor issue to Yandex, as it was concentrating mostly on the choice of location and was under significant time pressure to make a decision. However, a representative at the institutional level – the chief executive officer (CEO) of Mantsälä Business Development (MBD) – remarked that this represented an added bonus to their investment offer. Yandex chose Mantsälä as the location for the DC and hired a head of the DC to govern all DC operations. The head was the key visionary presenting the idea to Yandex management based on his previous experience and expertise in the field.

The CEO of MSO saw an opportunity to use excess heat for district heating and hired a specialist with the suitable background to support the project. In other words, MSO solicited heat-reuse expertise even before Yandex entered the stage and actively developed the discussion around the idea. MSO was interested in developing a heat-reuse project because of increased gas prices and the need to diversify energy sources. In addition, the young specialist's diploma had focused on DC heat-reuse opportunities; therefore, he could suggest a heat-reuse model as an innovative solution for MSO. To summarize, several different contextual (e.g., natural gas price increases,

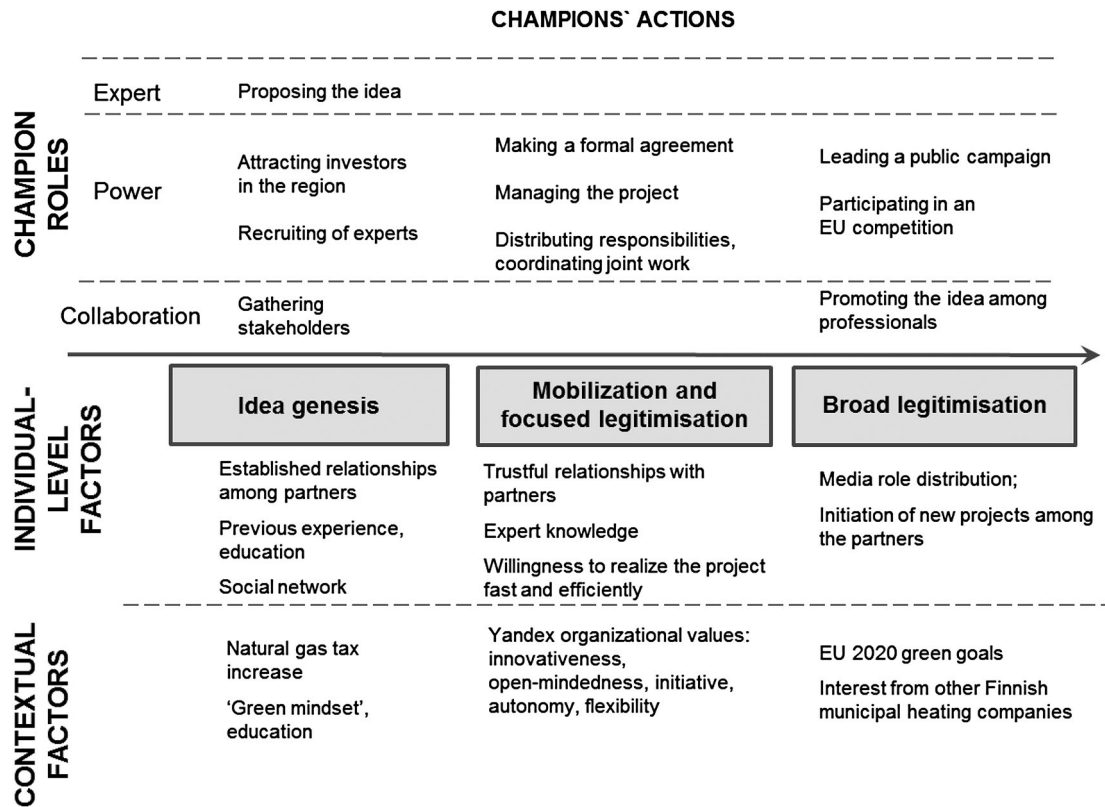


Figure 2. Stages of the project within the context.

environmental awareness in Finland) and individual factors converged to support the launch of the IS project.

At the beginning of the second stage, *mobilization and focused legitimization*, there were three main problems. First, convincing Yandex top management that the IS project was necessary required time and effort. Only the head of the DC, with his expertise, could convince others that the project was not risky, would not affect core operations and would not negatively affect the project schedule of the DC itself. Second, since the head of the DC was hired after the DC's design had already been done by Dutch company Royal Haskoning DHV, it was difficult to integrate the heat-reuse solution into the existing DC design. To accomplish this, Calefa and Yandex engineers had to collaborate. The third related challenge was time pressure. When Calefa entered the project, it had only 1.5 months to implement and design the IS solution. Nevertheless, this stage progressed quickly thanks to the trusting relationships and mutual interest among the partners, as well as to flexibility and openness to new ideas in Yandex's organizational culture. By the completion of this second stage, the IS project had been recognized as innovative and had attracted considerable public attention. Ongoing opportunities were also identified in using excess heat in collaboration with other partners.

Finally, at the *broad legitimization* stage, the IS project received public recognition at the regional, national and even European Union levels. Yandex's head of the DC and MSO's CEO became reference persons for the media and held talks at numerous conferences to promote the project as a successful example of IS. Thus, the project

catalyzed other similar projects in a broader area through information dissemination and the technology provider Calefa, which could recommend similar innovative decisions to other clients. For example, in its next DC, which will be constructed in another region of Russia, Yandex aims to develop similar heat-reuse projects with local partners and the technological provider from Finland.

During each stage, key actions characterizing champions' roles were identified (Figure 2). Moreover, realization of each stage is affected by individual champion-related and contextual factors. Such factors as previous experience, knowledge and social network were important for idea genesis. Power and collaboration champions were able to create a team of equally motivated partners for generation and pursuing the IS idea. In addition, external events such as increasing gas taxes pushed all sides to find a beneficial solution. At the mobilization and focused legitimization stages, partners' trustful relationships and common vision enabled smooth and efficient idea implementation, while power, collaboration and expert champions together coordinated the project. Yandex organizational culture supporting autonomy, initiative-taking and proactiveness created favourable conditions without excessive administrative barriers. At the broad legitimization stage, power and expert champions created public and officials interest to the project thanks to continuing cooperation among partners. Furthermore, as the project corresponds to European Union goals and general good attitude towards green production, the IS project was welcomed by the authorities, institutions and broader public.

### Championing process in different domains

It was further found that there were three domains in which championing processes took place: organizational, network and institutional. Within these domains, the three championing roles as identified during the pre-study were examined: power, collaboration and expertise. It is noteworthy that the institutional championing initially identified in the pre-study did not appear to play a salient championing role in the main study, but rather served as a domain within which some of the other roles were exercised. The champions' actions and roles in different domains and across different stages of IS emergence are described in Table 1, along with representative quotations.

During the idea's genesis stage, three interesting observations emerged. First, organizational and institutional domains were critical at this stage, and power champions played a key role. Power champions were representatives of two major sides: Yandex and MSO (including, especially, the DC manager and MSO's CEO), which pushed for the IS idea and made it realistic. Second, we identified that MSO, the party most interested in realizing the project, was actively engaged in the institutional domain as a power and collaborative champion. Third, expert championing was needed at this stage in the network domain to provide background technical expertise.

At the mobilization and focused legitimization stage, all champions were involved in the network domain (playing collaboration, expert and power champion roles), as this stage required joint work and considerable collaboration among the involved parties. In addition, the organizational domain was still represented by power champions who continued to push the project forward and to control its realization. The institutional domain was less important than the first stage. However, a power champion from the local energy provider was constantly present to address problems or regulatory questions.

During the broad legitimization stage, the institutional domain became more critical. This stage comprised the majority of the actions and required the collaboration of power and expert champions from two organizations (Yandex and MSO). The DC manager became an expert voice for the 'Invest in Finland' movement, promoting DC heat reuse (and Finland as a host country for DCs) at various global events. Similarly, the CEO of MSO shared his experience at industrial events following Mantsälä's receipt of the European award for 'best heat reuse project'.

In general, the analysis yielded several important observations. First, the champion of the core organization played different roles in all domains, whereas the two other champions retained one major role (Calefa: expert, MSO: power) in one or two domains. Additionally, champions were more active in different domains during different stages. Specifically, during the first and last stages, the importance of the institutional domain was emphasized, whereas the network domain was emphasized during the second stage. Furthermore, with respect to role distributions, the power champion dominated in all domains and all stages.

### DISCUSSION AND CONCLUSIONS

The findings highlight the importance of multiple champions and their repeated interactions during the championing process. The championing processes were dynamic, and the roles of individual champions and their domains of action shifted during the IS development. In this regard, we examined two types of actors: organizations and individuals.

Organizational actors, businesses, government agencies and research institutions all contribute to IS emergence and development. Together, government agencies and business representatives operate as influence and power champions using their bargaining capabilities and administrative resources. Moreover, both government agencies and businesses can achieve their particular goals of regional development and economic growth. Furthermore, as local authorities facilitate the regulatory and permitting aspects of IS, they become identified as institutional champions. Collaboration champions are also important players for IS emergence. Their main objective is to facilitate cross-industrial relations, which they pursue by organizing collaborative workshops and network meetings. Moreover, IS opportunities cannot be realized without expert champions, such as research organizations and businesses. To summarize, the organizational-level emergence and development of IS requires the cooperation of multiple actors functioning in different championing roles.

For individual actors, it is important to stress that IS emergence is a gradual and collaborative process that takes place across different domains: organizational, network and institutional. In the organizational domain, champions (including, especially, power champions) can encourage and realize projects from the inside. In the network domain, collaboration champions are needed at all stages. On institutional level, a power champion was present at all stages, a collaboration champion was present at the idea genesis stage and an expert champion was present at the broad legitimization stage. Overall, power champions dominate all stages and domains, indicating the crucial role of charismatic, active and enthusiastic individuals who engage other actors. Finally, although their role in the process of IS emergence is less visible, expert champions are also present in all domains and can share their experience and knowledge with others during the final broad legitimization stage, invoking further dissemination of the IS idea.

These findings complement previous literature where champions are seen as key individuals who can bring together various actors and inspire them to be involved in IS projects (Hewes & Lyons, 2008). The study illustrates how champions' motives were supported by the organizational (Yandex) and institutional (Mantsälä municipality) environments. The interplay of these two contexts, coupled with motivations by individual champions, provided the recipe for success in our case.

In the regional context, previous IS literature has highlighted the idea of the 'sprouting' of IS networks in which



**Table 1.** Champion's roles and supportive data.

Champion	Information source	Quotation	Domain			Role		
			Institutional	Network	Organizational	Power	Collaboration	Expert
1 <sup>a</sup> Manager, DC	Manager, DC	[W]hen I joined I said 'ok, now it's time to develop this project again and this is the right time to do it on time of the construction'			■			■
Manager, DC	Industry expert	He was a pro heat reuse guy and he pushed it further in his organization			■	■		
Manager, DC	Head of DC Operations	This is totally his project. He managed it by himself, and we didn't intervene at all			■	■		
CEO, MSO	Manager, Calefa	The top-level administrator of municipality was key. He was able to build kind of thinking in municipality	■			■	■	
CEO, MSO	CEO, MSO	We started to plan the concept already about five years ago, after we realized what is going to happen with natural gas taxation, so when a data centre would consider situating in Mäntsälä, we would be ready	■			■		
CEO, MSO	CEO, Calefa	The key person who wanted it was the director of MSO. He hired [the heat reuse specialist] to do that			■	■		
	CEO, MSO	There were several persons involved in the negotiations. Basically, Yandex needed a confirmation from Moscow. From our side, I could make the needed decisions myself						
Manager, Calefa	Industry expert	Calefa did a big part of the project. They made all the calculation [s] and made [the] project suitable for Yandex. Calefa has the best know-how in Finland and perhaps in the world			■			■
CEO, MBD	CEO, MBD	In the first meeting, I asked, 'What are your needs?' Then, I collected a technical group, water, building inspection, and all the information on the same day	■				■	

*(Continued)*

Table 1. Continued.

	Champion	Information source	Quotation	Domain			Role		
				Institutional	Network	Organizational	Power	Collaboration	Expert
2	Manager, DC	Manager, DC	I just talked with my manager [Head of DC Operations], through couple of emails. Then, I met [another Yandex manager] on some meeting, and we agreed on that			■			■
	Manager, DC	Manager, DC	[About price negotiation,] it was me and, from MSO, [the CEO of MSO]			■	■		
	Manager, DC	Manager, DC	I'm typically meeting everyone informally. ... Even with [the CEO of MSO], we met in the café		■			■	
	CEO, Calefa	CEO, Calefa	The will and trust from Yandex were big enough, so we moved fast. ... And [the CEO of MSO] writes that they had some considerations of this kind, and they knew that we could do it		■				■
	Manager, Calefa	Manager, Calefa	There were quite a lot different kind[s] of interest organizations: project organizations, suppliers ... so we had to work with all of them in terms of schedule and constructions		■		■		
	CEO, MSO	Manager, Calefa	So it was the Mantsälä managing director who gave the total control, so he was the top guy in this project			■	■		
	CEO, MSO	Manager, DC	If you are [a] municipality or public company, there are certain rules [governing] how you choose the contractors. It's a very strict process, and it [takes] a lot of time	■			■		
3	Manager, DC	Head of DC Operations	Now he gets well-deserved honour. He attends all the European conferences, and now he presents on behalf [of] not just [the] project but the country	■					■
	CEO, MSO	CEO, Calefa	[T]his prize that they [Mantsälä as a city] won on heat reuse. This project gained huge support. I don't know if it is subsidized, but they received huge publicity from this	■			■		
	Manager, DC	Manager, DC	They (Yandex) believed now that this is big because it increased our visibility on [the] market and we are doing something that was not done before. So the market value for Yandex was big			■	■		
	CEO, Calefa	Head of DC Operations	We present this project, how it is good, and Calefa gets its part of this pie. So we can speak about partnership in this case	■			■		

Notes: <sup>a</sup>1, Idea genesis stage; 2, mobilization and focused legitimization; 3, broad legitimization.

Black squares refer to empirical findings regarding the domain and the role of champions.

CEO, chief executive officer; DC, data centre; MBD, Mantsälä Business Development; MSO, Mäntsälän Sähkö Oy.

one successful project can lead to other IS projects and, gradually, a network. The MSO CEO, for example, could promote heat-reuse solutions at regional meetings of district heating specialists. Similarly, Calefa, as the first technological provider in this field, can use this case as illustrative for other partners and customers. In fact, since the development of the case, the idea of heat reuse has become more feasible and has diffused beyond regional borders. Thus, the broad legitimization stage can also be seen as a key for catalyzing new IS projects both within a region and across other regions. The overall process of IS emergence is shown in Figure 3.

**Theoretical implications**

The study contributes to studies on IS facilitation and emergence by emphasizing the role of individuals, on which studies have been notably scarce (Walls & Paquin, 2015). While the role of champions has been acknowledged (Hewes & Lyons, 2008), the pre-study demonstrates champions’ importance in a facilitated IS network across multiple scales (national and regional). Since many countries and regions are forming initiatives to facilitate IS, studies should focus not only on the typical organizational actors, such as coordinators or firms (e.g., Doménech & Davies, 2011; Paquin & Howard-Grenville, 2012), but also on identifying and recruiting the right champions (individuals) for IS. Moreover, the present research sheds more light on the emergence of IS (Boons et al., 2017; Mulrow et al., 2017) by highlighting the role of individual agency.

Second, we elaborate the multifaceted roles played by IS champions, an area previously overlooked. The findings indicate that championing encompasses at different key roles: power, collaboration, expertise and institutional. Furthermore, individual champions can play multiple roles, as

was the case in the main study. However, the personal characteristics and backgrounds required for championing roles differ considerably and it is unlikely that a single individual could effectively fulfil them all. IS championing is, therefore, typically a collaborative effort among multiple individuals from different backgrounds. Furthermore, the findings demonstrate a dynamic view of the championing process (Klerkx & Aarts, 2013). We found that though one champion can play both power and collaboration roles simultaneously, these roles typically operate on different levels and might change over time.

Finally, there is a growing body of literature examining sustainability in regional studies (Chang, Leitner, & Sheppard, 2016; Klooster & Mercado-Celis, 2016; Truffer & Coenen, 2012). This study examines the micro-foundations of such activities. A successful IS project with recognized sustainability benefits may spur other regional actors to consider similar initiatives. The literature recognizes the idea of sprouting IS networks (Chertow & Ehrenfeld, 2012) in which successful projects may build capacity for further IS projects in the same region. The findings suggest that influential individuals could build new relations and networks, mobilize resources and act as institutional facilitators for new sustainability projects.

**Practical and policy implications**

An increased understanding of the multifaceted roles played by champions and the dynamics of the championing process help policy-makers design effective programmes and strategies to promote IS initiatives. From the policy perspective, it is important to consider the role of the institutional domain in IS emergence and explore how to link this domain to other champions. In this regard, local authorities can further facilitate and encourage IS emergence by reducing bureaucracy and providing necessary information

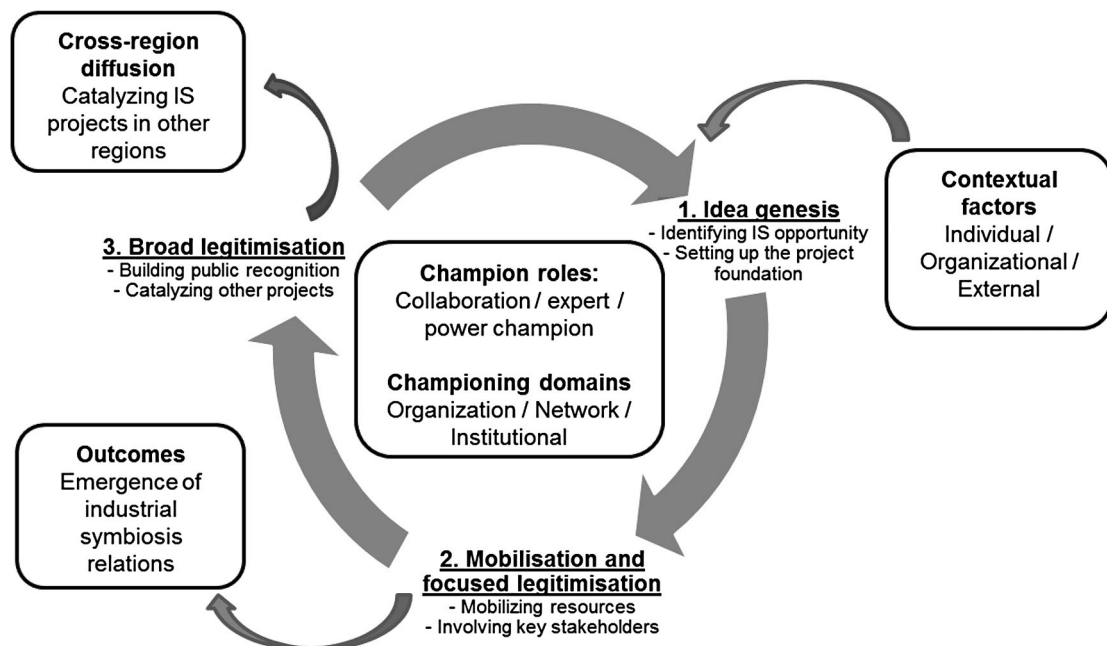


Figure 3. Process for the emergence of industrial symbiosis (IS).

and permissions. To enhance communication among potential partners, cross-industrial informal meetings and expert associations should be developed and promoted. In addition, education and awareness of such opportunities played a huge role. Therefore, various learning resources about the possibilities of IS should be developed. To motivate potential partners further, instrument such as standards and eco-labels could be also introduced.

Managers interested in pursuing IS emergence should realize the importance of champions in different organizations, levels and domains and let them lead their own projects. One individual may serve as a power, expert and collaborative champion, depending on the stage and domain of the process. Such individuals are important for all types of projects, but they are especially useful for IS emergence. As championing relies highly on individual agency, it might also cause overdependence and risk. Policy-makers and managers should thus aim to institutionalize the role of championing and potentially aim to distribute the role to multiple individuals. A robust championing system could include a designated IS champion in all the key firms involved in the network.

### Limitations and suggestions for future research

The main study focused on the progress of a single IS project from initiation to implementation. Studying IS in a region over a longer period would show how a region is impacted by successful IS and whether such projects catalyze new projects. The findings also indicate that the broad legitimization stage can lead to international diffusion. Thus, studying cross-regional or cross-national championing work in more detail would be another fruitful avenue for future research.

The results of the pre-study suggest that several types of organizations can play a key role in championing IS. In the main study, we focused on an IS project that was self-organizing and largely driven by businesses, with the local authorities playing a supportive role. Future research could explore how the championing processes differ in projects where the lead champions are different. For instance, the public sector has taken a more top-down role in facilitating IS in some regions, and such cases would be fruitful for comparative studies.

Overall, the findings highlight the importance of individual agency. However, further research is needed on the potential negative aspects of championing (e.g., the overreliance on individual agency and network vulnerability). Future studies could also explore the relative importance of key antecedents for championing including organizational support, personal characteristics and social networks.

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